

# Aggressive Tax Planning and Labor Investments

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## Abstract

We examine the association between aggressive tax planning and labor investment efficiency among U.S. firms. Labor is an important input to production that is material to many firms, and prior research suggests that inefficient labor investments can negatively affect future profitability and growth. We provide evidence that firms engaging in aggressive tax planning are associated with deviations from expected labor investments, which is indicative of labor investment inefficiency. We find that our results are concentrated in labor underinvestment, consistent with risks and uncertainties from aggressive tax planning making firms more cautious when investing. Our findings are strongest among firms with greater tax risk, higher labor costs, and weaker corporate governance. Our study contributes to the literature examining tax planning consequences by providing evidence that a tradeoff exists between aggressive tax planning and investments in labor. Therefore, our results suggest that managers should carefully consider the cash flow benefits of tax planning in conjunction with the potential effects of lower labor investments to ensure that the overall long-term effect of the tax strategy is value-increasing.

## Keywords

tax planning, tax uncertainty, labor investment

## Introduction

Tax planning allows firms to generate cash flows by reducing the portion of earnings paid to the taxing authorities. Scrutiny from corporate watchdogs has recently highlighted that many firms pay extremely low or no corporate income taxes due in part to their tax planning activities (Institute on Taxation and Economic Policy, 2019). Recent literature suggests that the potential for future cash outlays due to firms having to pay back some of the benefits received from tax planning activities leads firms to increase their precautionary cash holdings (Guenther et al., 2020; Hanlon et al., 2017), which may lead to decreased investments (Jacob et al., 2021). However, another line of literature documents that

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liquidity increases, such as those that typically ensue from tax planning, lead firms to increase investments (Blanchard et al., 1994; Harford, 1999; Richardson, 2006). Thus, the relation between tax planning and investment decisions, ex-ante, is unclear.

We examine the relation between aggressive tax planning and deviations from expected investments in labor. We specifically focus on labor as these expenditures are material for a broad spectrum of firms. For example, for the manufacturing sector in 2016, payroll and employee benefits totaled \$840 billion compared to \$244 billion in capital expenditures (Census Bureau, 2017). Labor is one of the most important factors of production (Jung et al., 2014). Furthermore, relative to examining all investments, investment in labor is a cleaner setting for us to examine whether and to what extent aggressive tax planning is associated with investments. Specifically, capital expenditures, R&D, and acquisitions yield more substantial tax benefits in their own right. Consequently, these types of investments are more likely to be mechanically related to common proxies for tax planning, such as effective tax rates (ETRs).<sup>1</sup> Meanwhile, for most employees, labor expenditures less commonly generate additional tax benefits other than the ordinary business deductions for these expenditures, which do not affect ETRs.<sup>2</sup>

Prior work by Shevlin et al. (2019) finds that tax planning is positively associated with employment *levels* in countries with high corruption. Similarly, concurrent work by De Simone et al. (2022) finds that income shifting is positively associated with investments in firms' non-U.S. subsidiaries. These papers suggest that tax planning may be associated with empire building among non-U.S. firms. In contrast with these studies, we study labor investment efficiency (i.e., the extent of deviations from expected levels of labor given the firm's fundamentals) at the parent level among U.S. firms. Our research follows Leuz and Wysocki (2016), who warn that researchers should cautiously interpret findings of studies that examine investment levels, as opposed to investment efficiency, because a change in levels does not necessarily reflect a change in investment decisions. Accordingly, we examine whether aggressive tax planning is associated with labor investment efficiency.<sup>3</sup>

Labor investment efficiency reflects the extent to which a firm's employment corresponds with its fundamentals. A firm may invest inefficiently through two channels. First, the firm can overinvest in labor if they over hire or retain employees associated with underperforming projects. Second, the firm can underinvest if they fail to retain key employees associated with profitable projects or do not pace employment decisions with firm growth (Jung et al., 2014). Aggressive tax planning can affect each of these channels. While the traditional notion of tax avoidance portrays tax planning as a simple shifting of wealth from the government to corporate shareholders, more recent literature nests aggressive tax planning within an agency framework (e.g., Balakrishnan et al., 2019; C. W. Chen et al., 2018; Desai & Dharmapala, 2006), and suggests that aggressive tax planning can create opacity that can provide opportunities for managers to make suboptimal decisions. Should information uncertainty mask the firm's true underlying economics, managers may deviate from optimal investment levels (Kumar & Langberg, 2009; Roychowdhury et al., 2019; Shroff, 2017). In terms of overinvestment, aggressive tax planning generates cash flows (Mills et al., 1998). These additional free cash flows, along with the opacity created by aggressive tax planning, can lead to empire building and, thus, overinvestment (Harford, 1999; Jensen, 1986; Richardson, 2006). In terms of underinvestment, the cash flows from aggressive tax planning come with the uncertainty that firms may have to pay back some of these funds to the taxing authority (Finley, 2019). The literature documents that firms respond to these threats by holding additional cash (Guenther et al., 2020; Hanlon et al., 2017; Jacob et al., 2021), which can lead to adverse selection and, thus, underinvestment.

Moreover, even outside of agency conflicts, the precautionary holding of tax-related cash flows may directly lead managers to underinvest in labor relative to the firm's fundamentals. Importantly, Jung et al. (2014) provides evidence that inefficient labor investments, including underhiring, are associated with lower future profitability. We test our research question using a sample of U.S. firms from 1996 to 2018. Following Pinnuck and Lillis (2007) and Jung et al. (2014), we measure labor investment efficiency as the absolute value of the difference between a firm's net hiring and its expected level. We base the expected labor investment on a model of a firm's change in hiring policies as a function of sales growth, profitability, liquidity, and leverage. This variable, therefore, captures changes in a firm's hiring policies that the firm's underlying fundamentals cannot explain. We proxy for aggressive tax planning following a plethora of prior literature suggesting that long-run effective tax rates (ETRs) decrease as tax aggressiveness level increases (e.g., Donohoe & Knechel, 2014; Dyreng et al., 2019, among many others). We designate firms as "tax avoiders" if the firm-year observation has a long-run cash ETR in the sample distribution's bottom tercile (Dyreng et al., 2019). We specifically focus on the cash ETR because we are interested in the effects of the cash flows from aggressive tax planning activities. We include industry and year fixed effects in all regressions and control for financial constraints, financial reporting aggressiveness, and several other important factors that are known to affect tax planning or hiring investments.

We find evidence consistent with our expectations that aggressive tax planning is associated with inefficient labor investment. We split our analysis into overinvestment ("over net hiring") and underinvestment ("under net hiring"), and find that our results are concentrated among the underinvestment decisions. In terms of economic significance, our results suggest that "tax avoiders" experience 1% less hiring than expected based on the firm's fundamentals, which represents a 10% increase in underhiring relative to the sample mean of underhiring. These results are consistent with tax uncertainty motivating firms to hold cash flows from aggressive tax planning rather than spending these funds, resulting in inefficient investment in labor.

To help triangulate our findings, we investigate three cross-sectional tests: (a) tax rate volatility, (b) skilled labor, and (c) multinational status. Regarding tax rate volatility, we expect that firms that face greater tax uncertainty will retain their tax benefits rather than investing them and will be associated with even greater deviations from expected investments (Hanlon et al., 2017). For skilled labor, we posit that the effects of tax planning on labor investment efficiency are concentrated among firms that operate in industries with highly skilled labor due to the higher labor costs (Ghaly et al., 2017). Finally, for multinational status, we expect that the effects may be stronger among domestic-only firms since these firms cannot access overseas cash holdings, a resource available to their multinational counterparts (Dyreng & Markle, 2016). We find evidence consistent with our expectations for each of these cross-sectional tests. We also investigate the effect of governance on our inferences. We find that the positive association between aggressive tax planning and underhiring is concentrated in firms subject to weaker governance as measured by lower institutional ownership and lower analyst following.

We perform a battery of robustness tests. We find that our primary results are robust to including firm fixed effects. We also find that our results are robust to using unrecognized tax benefit (UTB) increases as an alternative measure of aggressive tax planning, setting the cutoff for a tax avoider at a cash ETR below 19% following Dyreng et al. (2019) and excluding the financial crisis years.

Our findings contribute to the literature examining the real effects of tax planning. While there is extensive literature on tax planning, Wilde and Wilson (2018) highlight an asymmetry between the number of studies that examine the determinants of tax planning versus the consequences of tax planning. As tax planning generates cash flows, our study provides unique evidence that an unintended consequence of aggressive tax planning may be inefficient hiring, which can negatively affect future profitability and growth. Thus, we contribute to Wilde and Wilson's (2018) call to understand the effects of tax planning activities on other stakeholders by providing evidence on corporate tax planning consequences related to hiring.

We also contribute to the literature examining the association between tax planning and investment decisions. We extend Guenther et al. (2020), who show that firms save the cash from tax planning rather than using it for investments, by showing that their failure to do so may result in inefficient hiring decisions. Our findings contribute to an emerging literature by Shevlin et al. (2019) and concurrent work by De Simone et al. (2022) in examining the role of tax planning in labor investment decisions. While our inferences differ from these two studies across many dimensions, our approach also differs by focusing on the effects of labor investment efficiency at the firm level using a broader measure of tax planning activities (rather than just income shifting).<sup>4</sup> In doing so, we provide evidence that factors like precautionary cash savings and the option value of passing on a positive net present value (NPV) decision may override their desires to empire build, a finding not found in prior and concurrent research.

We also contribute to the literature focusing on the effect of uncertainty on real options. Prior studies suggest that in the presence of uncertainty, firms are less likely to undertake costly investments or disinvestments (Bloom et al., 2007; Dixit & Pindyck, 1995; Ferracuti & Stubben, 2019; Trigeorgis & Reuer, 2017). Other research finds that uncertainty affects labor policies by leading firms to minimize costly adjustments due to hiring and firing (Banker et al., 2013; Dixit, 1997; Ghaly et al., 2017). We add to this line of research by studying aggressive tax planning as a source of uncertainty and by providing evidence that a tradeoff may exist between aggressive tax planning and the efficiency of labor investments.

## **Background and Hypothesis Development**

### *Corporate Effects of Tax Planning*

While traditional notions of tax planning suggest that corporate tax avoidance results in a simple transfer of wealth from the government to shareholders, more recent literature puts aggressive tax planning in an agency framework (e.g., Desai & Dharmapala, 2006). Consistent with this theory, studies find evidence that aggressive tax planning is associated with a higher cost of capital (e.g., Hasan et al., 2014; Lewellen et al., 2021), financial reporting opacity (Balakrishnan et al., 2019), and agency problems (e.g., Armstrong et al., 2015; Desai & Dharmapala, 2006). Thus, this stream of literature provides evidence that aggressive tax planning can create opacity, and it proposes that managers can use this opacity to further their own personal wealth at the cost of shareholder wealth, resulting in sub-optimal firm decisions.

In addition, even outside of agency concerns, tax avoidance can also inadvertently create other nontax costs that could erode the tax benefits. For example, Donohoe and Knechel (2014) provide evidence that tax aggressiveness is associated with higher external

audit fees. Another example is Chyz and Gaertner (2018), who document that managers of firms that avoid too much or not enough taxes face a higher likelihood of a turnover event. Firms structuring their global tax planning activities under the Scholes–Wolfson framework should consider all parties, all taxes, and all costs (Scholes et al., 2020). In doing so, as firms attempt to weigh the costs against the benefits of choosing tax planning strategies, they must also consider the indirect costs associated with those strategies that could erode or outweigh the tax savings. Despite a plethora of evidence that tax planning may inadvertently have negative impacts on the firm, prior literature has not provided evidence that these costs or potential negative outcomes deter tax planning on average. Importantly, these studies suggest that there may be a tradeoff between the cash flow benefits of aggressive tax planning and nontax costs that may ensue from these tax planning strategies.

These studies highlight the expansive effects of corporate tax planning on numerous aspects of the firm. Despite the work examining this topic, Wilde and Wilson (2018) emphasize the substantial asymmetry in the literature’s understanding of tax planning consequences relative to the determinants of tax planning. Their review of the literature also poses a question of “[in] what context is corporate tax planning good or bad—for managers, for investors, and for other stakeholders?” (Wilde & Wilson, 2018, p. 75). We respond to this call for literature by focusing on the effects of tax planning from the perspective of labor investment efficiency.

### *Investment Efficiency*

Investment theory states that firms should choose all positive NPV projects and pass on all negative NPV projects (Modigliani & Miller, 1958). Following this logic, a firm can invest inefficiently through two channels. First, firms can overinvest by choosing investments that are not positive NPV. This action means that the firm chooses a project that does not increase firm value. Alternatively, firms can underinvest by passing on a positive NPV project, which means that the firm does not choose a project that would have increased firm value. Numerous papers study the determinants and effects of investment efficiency. For example, Fazzari et al. (1988) find that financing constraints limit efficient investment. Many studies document that financial reporting quality affects investment efficiency (Biddle et al., 2009; Biddle & Hilary, 2006; Jung et al., 2014; McNichols & Stubben, 2008).

One hurdle that the literature faces as it pertains to studying the effects of taxation on investment efficiency is that there are numerous ways where these two constructs intersect. For example, investments in capital expenditures yield direct tax benefits through accelerated depreciation.<sup>5</sup> Firms also receive tax benefits for investment-related activities like R&D expenditures (research and experimentation [R&E] tax credits) and acquisitions (acquiring tax benefits like net operating losses [NOLs]). These items affect effective tax rates, which are commonly used to proxy for aggressive tax planning. However, aggressive tax planning may be associated with opacity (Balakrishnan et al., 2019). Should this opacity diminish the firm’s information environment, then prior literature suggests that it will also affect investment efficiency (Biddle et al., 2009; Biddle & Hilary, 2006). Given that investments can lower effective tax rates and lower effective tax rates can affect investment decisions, it is inherently difficult to separate these two constructs.

Recent research examines the association between investments and tax planning. Shevlin et al. (2019) examine in a cross-country study the association between aggregate tax planning in a country and aggregate investment levels (i.e., employment growth and

gross domestic product [GDP] growth). They find a positive association between aggregate tax planning and aggregate employment levels, but they find that this positive association is limited to high corruption countries.<sup>6</sup> Their study also does not provide insights into the association between tax planning and investment *efficiency*.<sup>7</sup>

While investments in labor are not the same as capital expenditures, R&D, and acquisitions, many of the same principles hold. For example, employees are necessary expenditures for firms to manufacture goods, provide services, maintain infrastructure, and oversee operations. In addition, all employees have a specific cost and an expected benefit. From this perspective, each employee can be viewed in a similar light as an investment project in that a firm should hire an employee if the NPV of doing so is positive. Conversely, the firm should terminate an employee if the NPV of keeping the employee is negative. Jung et al. (2014) note that firms can overinvest in labor by hiring new employees or retaining old employees that cost more than the benefits they return, and firms can underinvest in labor by not hiring an employee when there is a clear need or by terminating employees when they are still providing value.

A unique benefit of studying labor investments rather than other types of investments when examining the interaction of investment and aggressive tax planning is that labor investments do not have the same corresponding tax benefits as capital investments. For example, if a firm increases labor investments by hiring 20 new factory workers at a salary of \$50,000 per year per employee (\$1,000,000 total labor investment per year), it will lower pre-tax income by that same amount and pay \$210,000 (21 percent less) less in income taxes. Thus, under most circumstances, the firm's effective tax rate (ETR) remains unchanged. This pattern contrasts with the firm increasing capital expenditures, R&D, or acquisitions by \$1,000,000 because these increases reduce taxes more substantially due to accelerated tax deductions and credits, leading to a lower cash ETR. Thus, labor investments provide an opportunity for researchers to examine the relation between tax planning and investment efficiency.

### *Hypothesis Development*

Inefficient labor investment comes in the form of overinvestment or underinvestment (Jung et al., 2014; Pinnuck & Lillis, 2007). Prior research suggests that tax planning activities may be associated with an increase in either or both of these avenues. In terms of overinvestment, tax planning activities increase cash flows (Mills et al., 1998). For example, if a firm invests in R&D activities, the firm may deduct those activities' costs as it does most other operating expenses, or the firm can choose to apply some of those activities toward the R&E tax credit, which generates more expansive tax benefits but can also increase the uncertainty of tax benefits (Dyregang et al., 2019). Thus, two identical firms with the same R&D activities can have different levels of tax planning uncertainty because one might be more aggressive in their tax positions related to R&E expenses relative to the other.

Moreover, aggressive tax planning activities tend to be associated with a weaker information environment due to the incentives to hide these actions from the Internal Revenue Service (IRS) (Balakrishnan et al., 2019; C. W. Chen et al., 2018; Hope et al., 2013). Thus, firms with more aggressive tax planning activities tend to have higher cash flows and a more opaque information environment than firms with less aggressive tax planning activities. Prior literature provides evidence that these conditions can lead to empire building (Harford, 1999; Jensen, 1986; Richardson, 2006), where firms spend free cash flows on projects that grow the firm's size without regard to whether those projects have a positive

NPV. In applying prior literature to our findings, firms with more aggressive tax planning activities may be more likely to use the excess cash for tax planning to hire employees who are not expected to contribute positively to firm value—or, overinvestment.

In terms of underinvestment, firms may hold onto their tax benefits rather than spend the funds due to the future uncertainty associated with these funds. Tax benefits from tax planning activities received in the current year are rarely guaranteed. Firms must file their tax return and then potentially face an IRS audit up to 3 years afterward (Finley, 2019). During this uncertainty period, prior literature suggests that firms exercise caution and withhold investment (Guenther et al., 2020; Hanlon et al., 2017; Jacob et al., 2021). Withholding investment does not always constitute a value decreasing activity, especially if the firm passes on negative NPV projects. However, Jung et al. (2014) find that underinvestments in labor are associated with lower future profitability. Moreover, as noted above, aggressive tax planning activities tend to be associated with a poorer information environment (Balakrishnan et al., 2019; C. W. Chen et al., 2018; Hope et al., 2013). When firms have incentives to withhold investment, the higher information asymmetry can generate adverse selection concerns, leading firms to pass on positive NPV projects (Cheng et al., 2013; Darrough & Stoughton, 1986; Jensen & Meckling, 1976). Moreover, even outside of adverse selection and agency conflicts, precautionary holding of tax-related cash flows may directly lead managers to withhold investments. Applied to labor, we expect that firms with aggressive tax planning activities are less likely to hire employees who are expected to contribute positively to firm value—or underinvestment.<sup>8</sup>

Prior research suggests several driving reasons why aggressive tax planning might be associated with inefficient investment. First, managers may consider the current income-boosting effects of tax planning more than the long-term nontax outcomes. Tax planning results in higher profitability in the current year, and compensating executives and tax departments based on contributions to the bottom line in the current year (e.g., Rego & Wilson, 2012; Robinson et al., 2010) may lead to a myopic focus on current profits versus future profits and earnings growth.

Second, firms may be decentralized, and without board or management oversight, the tax department may be making tax decisions without notifying other managers in the firm. So, while the tax department may be making good tax decisions, these decisions could have adverse effects on the rest of the company. Tax decisions may be handled by the tax department, and hiring decisions are made after the fact and by other managers. For example, Robinson et al. (2010) find that firms are more likely to use the tax department as a profit center when the firm is decentralized. In a decentralized firm, tax decisions may be made without considering the effects of tax-planning decisions on overall firm performance.

Third, managers making tax-planning decisions may not properly consider all the nontax costs of the tax strategy that would help determine if the strategy is overall value-increasing. Beasley et al. (2021) find that strong board-level oversight over the firm's enterprise-wide risk management is associated with more efficient tax planning and lower tax uncertainty. Therefore, managers may not adequately consider the spillover effects of aggressive tax planning on other business units. While efficient tax planning should consider all taxes, all parties, and all costs (e.g., Scholes et al., 2020) to help the decision maker understand if the tax savings are positive NPV, managers may not consider all the nontax costs when undertaking tax planning strategies.

In sum, prior research suggests that aggressive tax planning could be associated with overinvestment or underinvestment in labor. Combining these two theories, we posit that

firms with more aggressive tax planning activities are associated with inefficient investment. We state our hypothesis in the alternative form as follows:

**Hypothesis 1 (H1):** Aggressive tax planning activities are associated with inefficient investments in labor.

While intuitive, our hypothesis is not without tension. Firms follow a pecking-order theory when addressing cash flow needs to fund investments, and this pecking order typically begins with internally generated cash flows (Myers & Majluf, 1984). Even though aggressive tax planning activities may carry onerous risks that lower their benefits, the literature suggests that financially constrained firms turn to tax planning to address their constraints (Edwards et al., 2016; Law & Mills, 2015) and recapture investment otherwise lost (Campbell et al., 2021). Thus, firms with high levels of tax planning may address cash flow shortfalls to retain their employment at the appropriate levels, leading to greater labor investment efficiency. Furthermore, prior literature provides evidence that high levels of tax planning indicate good board risk oversight (Beasley et al., 2021). These firms also typically have a better internal information environment (Gallemore & Labro, 2015). Tax planning may be associated with firms better understanding their labor investment needs along these lines, which would help offset empire building and adverse selection concerns (Shroff, 2017).<sup>9</sup> Finally, while some research finds that tax planning is associated with risk and precautionary cash holdings (e.g., Dyreng et al., 2019; Guenther et al., 2020; Hanlon et al., 2017), another group of studies shows that tax planning inferred from a firm's financial statements may not be associated with increased risk or uncertainty (e.g., Gallemore et al., 2014; Goh et al., 2016; Guenther et al., 2017; Hasan et al., 2014). Thus, if tax planning is not associated with significant uncertainty, we may find no association between tax aggressiveness and investment inefficiency.

In addition, while we propose that tax planning is associated with inefficient investments and plausible reasons for this association could stem from managers' myopic behavior or decentralization, it is also possible that the cash flow benefits of aggressive tax planning outweigh the nontax costs, including inefficient investment. Thus, firms may tradeoff tax planning and investment efficiency. For this reason, managers should carefully consider the nontax costs of aggressive tax planning, including those associated with inefficient hiring, in conjunction with their NPV assessments of each tax planning strategy to ensure that the net benefit of the strategy is value-increasing to the firm in the long run.

## **Data and Research Design**

### *Data Sources*

We collect the data about labor investment and tax planning from Compustat North America. Panel A of Table 1 presents our sample selection procedure. We begin the sample in 1996, starting from the whole population of 134,887 firm-years in the database over the years 1996 to 2018. Following most accounting studies, we remove regulated firm-years from utilities (Standard Industrial Classification [SIC] codes 4900-4999) and financial services (SIC codes 6000-6999) industries, as these firms are subject to different regulations. We then remove firm-years without data to estimate our investment model, resulting in a preliminary sample of 77,574 firm-years to estimate Equation 1.



**Table I.** Sample Selection and Hiring Estimation Model.

Panel A. Sample Selection Procedure.						
Selection Criteria	N firm-years					
All firm-years from Compustat North America from 1996 to 2018	134,887					
Financial and utility industries	44,332					
Missing data to construct Equation 1 variables	12,981					
Equation 1 sample	77,574					
Non-positive pretax income	23,148					
Cash ETR truncation at [0,1]	3,562					
Non-U.S. incorporated firms	6,905					
Missing data to construct Equation 2 variables	22,614					
Equation 2 sample	21,345					
Panel B. Descriptive Statistics for Hiring Estimation Equation 1.						
Variable	N	M	SD	P25	P50	P75
Net hiring <sub>it</sub>	77,574	0.076	0.316	-0.050	0.028	0.136
Sales growth <sub>it-1</sub>	77,574	0.193	0.580	-0.024	0.084	0.240
Sales growth <sub>it</sub>	77,574	0.149	0.503	-0.033	0.074	0.212
$\Delta$ ROA <sub>it</sub>	77,574	0.012	0.185	-0.035	0.007	0.045
$\Delta$ ROA <sub>it-1</sub>	77,574	0.009	0.181	-0.036	0.007	0.045
ROA <sub>it</sub>	77,574	-0.025	0.245	-0.048	0.035	0.087
Stock return <sub>it</sub>	77,574	0.138	0.588	-0.171	0.117	0.412
Size <sub>it-1</sub>	77,574	5.803	2.278	4.137	5.728	7.330
Quick ratio <sub>it-1</sub>	77,574	2.105	2.568	0.805	1.299	2.328
$\Delta$ Quick ratio <sub>it-1</sub>	77,574	0.100	0.678	-0.216	-0.014	0.205
$\Delta$ Quick ratio <sub>it</sub>	77,574	0.091	0.655	-0.211	-0.015	0.200
Leverage <sub>it-1</sub>	77,574	0.212	0.211	0.017	0.172	0.332
Panel C. Regression Results From Equation 1.						
Variable	(1) Net hiring <sub>it</sub>					
Intercept	-0.011 (-0.943)					
Sales growth <sub>it-1</sub>	0.035*** (10.410)					
Sales growth <sub>it</sub>	0.247*** (35.270)					
$\Delta$ ROA <sub>it</sub>	-0.220*** (-19.903)					
$\Delta$ ROA <sub>it-1</sub>	0.031*** (3.283)					
ROA <sub>it</sub>	0.099*** (11.193)					
Stock return <sub>it</sub>	0.051*** (20.736)					
Size rank <sub>it-1</sub>	0.000*** (8.464)					
Quick ratio <sub>it-1</sub>	0.004*** (5.900)					

(continued)

**Table I.** (continued)

Panel C. Regression Results From Equation 1.

Variable	(1) Net hiring <sub>it</sub>
$\Delta$ Quick ratio <sub>it-1</sub>	0.025*** (9.729)
$\Delta$ Quick ratio <sub>it</sub>	-0.013*** (-4.730)
Leverage <sub>it-1</sub>	-0.045*** (-7.165)
Loss bin 1 <sub>it-1</sub>	-0.035*** (-5.024)
Loss bin 2 <sub>it-1</sub>	-0.036*** (-5.424)
Loss bin 3 <sub>it-1</sub>	-0.032*** (-3.638)
Loss bin 4 <sub>it-1</sub>	-0.008 (-1.008)
Loss bin 5 <sub>it-1</sub>	-0.021** (-2.188)
Industry FE	Included
R-squared	.205
Observations	77,574

Note. This table shows the sample selection procedure (Panel A) as well as descriptive statistics and ordinary least squares (OLS) regression results for Equation 1 (Panels B and C, respectively) using a sample of non-financial and non-utility U.S. firms over the period 1996 to 2018. The Appendix provides variable definitions. T-statistics, adjusted for heteroskedasticity and firm level clustering, are reported in parentheses. ETR = effective tax rate; FE = Fixed Effects. \*\*\*, \*\*, and \* indicate statistical significance levels at 1%, 5%, and 10%, respectively.

We then further restrict the sample for our primary analyses to allow for the estimation of tax aggressiveness. Because firms with current losses likely have very different needs and objectives for tax planning (e.g., Brown & Drake, 2014), we drop firm-years with negative pretax income (PI). We also truncate our cash ETRs at 0 and 1 to minimize the risk of drawing inferences based on firms with extreme ETRs. We hold the tax regime constant by limiting our sample to U.S. incorporated firms. Finally, we drop firm-years that are missing data in any dependent, explanatory, or control variable, resulting in a final sample of 21,345 firm-year observations. We describe all variables in the Appendix, and we winsorize all continuous variables at the 1st and 99th percentiles to mitigate the influence of extreme values on the analysis.

### Hiring Estimation Model

Our focus in this study is on the efficiency of labor investments, which we estimate using deviations from expected levels of investment following prior literature. We base our investment prediction model on the expected investment model from Pinnuck and Lillis (2007). We use the following model to estimate the expected level of net hiring for each firm-year:

$$\begin{aligned}
Net\ hiring_{it} = & \alpha_0 + \alpha_1 Sales\ growth_{it-1} + \alpha_2 Sales\ growth_{it} + \alpha_3 \Delta ROA_{it} \\
& + \alpha_4 \Delta ROA_{it-1} + \alpha_5 ROA_{it} + \alpha_6 Stock\ return_{it} + \alpha_7 Size\ rank_{it-1} \\
& + \alpha_8 Quick\ ratio_{it-1} + \alpha_9 \Delta Quick\ ratio_{it-1} + \alpha_{10} \Delta Quick\ ratio_{it} \\
& + \alpha_{11} Leverage_{it-1} + \alpha_{12} Loss\ bin1_{it-1} + \alpha_{13} Loss\ bin2_{it-1} \\
& + \alpha_{14} Loss\ bin3_{it-1} + \alpha_{15} Loss\ bin4_{it-1} + \alpha_{16} Loss\ bin5_{it-1} \\
& + \alpha_j Industry\ FE + \varepsilon_{it}
\end{aligned} \tag{1}$$

Equation 1 regresses the percentage change in a firm's labor force on several variables capturing the firm's economic fundamentals (e.g., sales growth, profitability, size, liquidity, and leverage). *Net hiring* is the percentage change in employees for firm  $i$  at the end of year  $t$ . This model estimates the expected level of the change in the labor force for each year, given the firm's fundamentals. Following Jung et al. (2014), we use the absolute value of the difference between the firm's predicted net hiring from Equation 1 and the firm's actual net hiring to measure labor investment inefficiency ( $|Abnormal\ net\ hiring|$ ). Conceptually, deviations from expected hiring levels indicate inefficient labor investments undertaken by firms (abnormal net hiring = actual net hiring – expected net hiring). We define all variables in the Appendix.

Panels B and C of Table 1 reports descriptive statistics for the variables used in Equation 1 and the estimation model results, respectively. Coefficient estimates are generally consistent with those reported by Pinnuck and Lillis (2007) and Jung et al. (2014), thus giving additional support to our estimation of labor investment efficiency.

### Research Design for Empirical Tests

The focus of our empirical tests is whether tax aggressiveness is associated with deviations from expected investments in human capital. We test our hypothesis using the following model:

$$|Abnormal\ net\ hiring|_{it} = \beta_0 + \beta_1 Avider_{it-1} + \beta_2 Controls_{it-1} + \beta_j Fixed\ Effects + \varepsilon_{it} \tag{2}$$

$|Abnormal\ net\ hiring|$  is as defined previously. We follow related employment research (e.g., Jung et al., 2014; Shevlin et al., 2019) and measure hiring in year  $t$  and explanatory variables in year  $t-1$ . We use cash ETRs to measure tax aggressiveness for two primary reasons. First, we follow a plethora of research suggesting that lower cash ETRs are associated with aggressive tax planning and significant tax uncertainty (e.g., Balakrishnan et al., 2019; Dyreng et al., 2019). Second, cash ETRs match well to our construct of interest, which is the cash flows obtained from tax planning aggressiveness. Specifically, we define *Avider* as an indicator variable equal to 1 if the firm's *cash ETR* calculated over the period year  $t-5$  to year  $t-1$  is in the bottom tercile of the *cash ETR* distribution for the sample.<sup>10</sup> We use *Avider* as our primary proxy for tax aggressiveness because Dyreng et al. (2019) provide evidence that firms with a low long-run cash ETR are associated with significant uncertainty, which we expect to affect hiring practices significantly. Moreover, ETRs are easy to compute and are accessible and used by corporate shareholders and other stakeholders, such as employees, trade unions, and media (Chyz et al., 2013). By construction, *cash ETR* captures all non-conforming tax planning activities and strategies that

reduce corporate tax payments. Therefore, most deductions for labor expenses do not affect *cash ETR*. H1 predicts a positive coefficient on  $\beta_1$ .<sup>11</sup>

We include control variables that previous studies have found to be associated with tax planning and labor investments. These control variables include firm size (*Size*), leverage (*Leverage*), growth opportunities (*Market-to-book*), liquidity (*Quick ratio*), dividend payout policies (*Dividend payout*), property (*PP&E*), cash flow volatility (*CFO volatility*), sales volatility (*Sales volatility*), institutional ownership (*Institutional ownership*), size of workforce (*Labor intensity*), hiring volatility (*Net hiring volatility*), unionized workforce (*Union membership*), abnormal non-labor investments (*Abnormal other investment*), PI (*Pretax Income*), multinational status (*Multinational*), NOL and change in NOLs (*NOL, DNOL*), discretionary accruals (*Discretionary accruals*), and financing constraints (*Financial constraints*).<sup>12</sup> We derive this model from prior literature, which suggests that these variables are important to include when examining tax planning activities, labor, or both (Asker et al., 2015; Berk et al., 2010; Biddle et al., 2009; Bova, 2013; Campbell et al., 2021; Chyz et al., 2013; Frank et al., 2009; Ghaly et al., 2020; Graham & Tucker, 2006; Jung et al., 2014; McNichols & Stubben, 2008; Mills et al., 1998; Rego, 2003). In our main specifications, we include industry and year fixed effects, and we use heteroskedasticity-robust standard errors clustered at the firm level. We also employ firm fixed effects as an alternative research design to help control for other firm-specific considerations.

To enhance our inferences on whether investment inefficiency associated with tax aggressiveness is driven by over or underinvestment, we estimate the following regression:

$$|Over\ net\ hiring|_{it}\ or\ |Under\ net\ hiring|_{it} = \beta_0 + \beta_1 Avoider_{it-1} + \beta_2 Controls_{it-1} + \beta_j Fixed\ Effects + \epsilon_{it} \quad (3)$$

$|Over\ net\ hiring|$  takes the value of  $|Abnormal\ net\ hiring|$  when the residual from Equation is positive and  $|Under\ net\ hiring|$  takes the value of  $|Abnormal\ net\ hiring|$  when the residual from Equation 1 is negative. The control variables are identical to those in Equation 2. When  $|Over\ net\ hiring|$  ( $|Under\ net\ hiring|$ ) is the dependent variable, a positive coefficient on  $\beta_1$  suggests tax aggressiveness is associated with overinvestment (underinvestment) in labor.

## Results

### Descriptive Statistics

We present descriptive statistics in Table 2. Descriptive statistics report an average (median)  $|Abnormal\ net\ hiring|$  of 0.117 (0.071), which is in line with the average (median) value for this variable found by Jung et al. (2014). We also find that the mean *cash ETR* in the sample is 25%, which is in line with prior tax research during our sample period (Dyreng et al., 2017).

A total of 19.5% of firm-year observations in our sample are designated as “avoiders” (*Avoider*), representing the bottom tercile of the *cash ETR* distribution in the Compustat population during our sample period. Table 2 also presents our comparison of means across our  $Avoider_{it-1} = 1$  versus  $Avoider_{it-1} = 0$  groups. In univariate tests, we note that compared to non-*Avoider* firms, the *Avoider* firms have higher  $|Abnormal\ net\ hiring|$  (diff. = 0.029,  $p < .01$ ) as well as higher over hiring (diff. = 0.039,  $p < .01$ ) and underhiring (diff. = 0.016,  $p < .01$ ). While Table 2 highlights significant differences between our two

**Table 2.** Descriptive Statistics.

Variable	Descriptive statistics						Comparison of variable means between tax-avoiding firms and other firms			
	N	M	SD	P25	P50	P75	Avoider = 1	Avoider = 0	Difference	t-stat
Abnormal net hiring <sub>it</sub>	21,345	0.117	0.159	0.034	0.071	0.133	0.141	0.112	0.029***	10.30
Over net hiring <sub>it</sub>	8,352	0.161	0.235	0.030	0.077	0.183	0.192	0.153	0.039***	6.12
Under net hiring <sub>it</sub>	12,993	0.090	0.086	0.036	0.069	0.117	0.104	0.088	0.016***	7.73
Cash ETR <sub>it-1</sub>	21,345	0.250	0.118	0.172	0.268	0.337	0.070	0.289	-0.219***	-147.79
Avoider <sub>it-1</sub>	21,345	0.195	0.396	0.000	0.000	0.000				
Cash ETR volatility <sub>it</sub>	21,345	0.099	0.074	0.046	0.080	0.131				
Market-to-book <sub>it-1</sub>	21,345	3.160	3.179	1.480	2.325	3.751	3.384	3.111	0.273***	4.81
Size <sub>it-1</sub>	21,345	6.335	1.988	4.948	6.368	7.634	6.002	6.408	-0.406***	-11.46
Quick ratio <sub>it-1</sub>	21,345	1.936	2.021	0.888	1.375	2.224	2.257	1.866	0.391***	10.86
Leverage <sub>it-1</sub>	21,345	0.180	0.178	0.009	0.148	0.291	0.198	0.176	0.022***	6.71
Dividend payout <sub>it-1</sub>	21,345	0.437	0.496	0.000	0.000	1.000	0.192	0.490	-0.298***	-34.58
CFO volatility <sub>it-1</sub>	21,345	0.048	0.036	0.023	0.038	0.061	0.053	0.047	0.006***	9.90
Sales volatility <sub>it-1</sub>	21,345	0.157	0.150	0.064	0.111	0.195	0.161	0.156	0.005*	1.72
PP&E <sub>it-1</sub>	21,345	0.246	0.203	0.092	0.188	0.341	0.243	0.247	-0.004	-1.04
Institutional ownership <sub>it-1</sub>	21,345	0.519	0.341	0.207	0.575	0.818	0.486	0.526	-0.040***	-6.67
Net hiring volatility <sub>it-1</sub>	21,345	0.166	0.185	0.058	0.106	0.194	0.197	0.159	0.038***	11.53
Labor intensity <sub>it-1</sub>	21,345	0.009	0.010	0.003	0.005	0.010	0.006	0.009	-0.003***	-14.24
Union membership <sub>it-1</sub>	21,345	0.322	0.219	0.189	0.267	0.361	0.358	0.314	0.044***	11.06
Abnormal other investments <sub>it-1</sub>	21,345	0.096	0.108	0.040	0.075	0.111	0.113	0.092	0.021***	10.42
Pretax income <sub>it-1</sub>	21,345	0.116	0.082	0.062	0.103	0.157	0.089	0.122	-0.033***	-22.85
Multinational <sub>it-1</sub>	21,345	0.560	0.496	0.000	1.000	1.000	0.521	0.569	-0.048***	-5.39
NOL <sub>it-1</sub>	21,345	0.367	0.482	0.000	0.000	1.000	0.550	0.327	0.223***	26.20
DNO <sub>it-1</sub>	21,345	0.152	0.359	0.000	0.000	0.000	0.170	0.148	0.022***	3.45
Discretionary accruals <sub>it-1</sub>	21,345	0.123	0.149	0.031	0.073	0.154	0.143	0.118	0.025***	9.18
Financial constraints <sub>it-1</sub>	21,345	-4.422	20.737	-4.788	-0.415	2.067	-5.663	-4.153	-1.510***	-4.08

Note. This table shows descriptive statistics for firm-years and variables used in the estimation of Equation 2. This table also shows a comparison of the means for the variables between tax avoiding firms (Avoider = 1) and other firms (Avoider = 0). The Appendix provides variable definitions. ETR = effective tax rate. \*\*\*, \*\*, \* and \* indicate statistical significance levels at 1%, 5%, and 10%, respectively

population groups across many variables, we suggest that these differences highlight the need for extensive control variables.<sup>13</sup>

### Primary Analysis

Table 3 reports the results of Equation 2. Consistent with univariate findings, the coefficient estimate on *Avoider* in Column 1 is positive and significant ( $\beta_1 = 0.008$ ,  $p < 0.05$ ), suggesting that firms engaging in aggressive tax planning are associated with deviations from expected labor investments, which prior literature interprets as inefficient hiring. Column 1 includes year and industry fixed effects. In Column 2, we remove the industry fixed effects and replace them with firm fixed effects. The coefficient on *Avoider* is larger in magnitude in Column 2 ( $\beta_1 = 0.011$ ,  $p < 0.05$ ) than in Column 1. This test suggests that within-firm changes in tax planning (i.e., becoming a “tax avoider”) are associated with labor investment inefficiency.<sup>14</sup> In sum, the results in Columns 1 and 2 suggest that aggressive tax planning is associated with inefficient hiring and provides evidence consistent with Hypothesis 1.<sup>15</sup>

Columns 3 and 4 present the results of Equation 2 on a sub-sample of firms with net hiring *above* expected levels based on firms’ fundamentals (i.e., overinvestment). Column 3 includes industry and year fixed effects, and Column 4 includes firm fixed effects. In both columns, the *Avoider* coefficient estimate is insignificant, suggesting that overinvestments in human capital are not significantly associated with aggressive tax planning. In contrast, Columns 5 and 6 present Equation 2 results on a sub-sample of firms with net hiring *below* expected levels based on firms’ fundamentals (i.e., underinvestment). Column 5 includes industry and year fixed effects, and Column 6 includes firm fixed effects. In both Columns 5 and 6, we find a significantly positive coefficient on *Avoider* (Column 5:  $\beta_1 = 0.009$ ,  $p < .01$ ; Column 6:  $\beta_1 = 0.009$ ,  $p < .05$ ).<sup>16</sup> In terms of economic significance, the results in Column 5 suggest that firms designated as “tax avoiders” experience abnormal hiring of 10% higher relative to the sample mean of  $|Under\ net\ hiring|$  of 9%.

The results in Table 3 suggest that *underinvestment* drives the deviations from expected hiring found in Columns 1 and 2 associated with aggressive tax planning. Thus, we do not find evidence that the excess cash associated with aggressive tax planning is associated with empire building. This result suggests that the future cash flow uncertainty associated with aggressive tax planning motivates firms to withhold funds that may be used for investment, resulting in inefficient hiring. In comparison, Shevlin et al. (2019) suggest that aggregate tax planning is associated with employment growth in higher corruption countries. Their study focuses on hiring levels, and in contrast, our study focuses on deviations from expected hiring and finds that tax aggressiveness is associated with lower investment in hiring than is expected based on the firm’s fundamentals.<sup>17</sup>

Importantly, prior research finds evidence that underinvestment in hiring could have negative effects on the firm’s future profitability and growth (e.g., Jung et al., 2014). In addition, underinvestment may also stem from a lack of coordination and risk management at the firm’s enterprise level, which could allow tax decision-makers to invest aggressively in tax planning without understanding the spillover effects of this practice on other parts of the business. However, for some firms, the net present value of the tax planning strategy in conjunction with the associated lower hiring could still be positive, especially if tax cash flows do not have to be paid back to tax authorities. Whether inefficient hiring in conjunction with aggressive tax planning results in a net positive or negative NPV in the long-run needs to be evaluated on a firm-by-firm basis. Thus, our findings of a tradeoff between

**Table 3.** Tax Avoidance and Labor Investment.

Variables	1	2	3	4	5	6
	$ Abnormal\ net\ hiring _{it}$	$ Over\ net\ hiring _{it}$	$ Over\ net\ hiring _{it}$	$ Over\ net\ hiring _{it}$	$ Under\ net\ hiring _{it}$	$ Under\ net\ hiring _{it}$
<i>Intercept</i>	0.061** (2.455)	0.166*** (5.059)	0.192** (2.325)	0.259*** (3.266)	0.041*** (3.654)	0.037 (1.504)
<i>Avoider<sub>it-1</sub></i>	0.008** (2.289)	0.011** (2.178)	0.005 (0.792)	0.010 (0.933)	0.009*** (3.654)	0.009** (2.336)
<i>Market-to-book<sub>it-1</sub></i>	0.001** (1.987)	0.002*** (3.376)	0.001* (1.716)	0.003** (2.065)	-0.001*** (-2.873)	-0.001* (-1.789)
<i>Size<sub>it-1</sub></i>	0.000 (0.013)	-0.008*** (-2.581)	-0.001 (-0.714)	-0.003 (-0.490)	0.000 (0.512)	-0.002 (-0.826)
<i>Quick ratio<sub>it-1</sub></i>	0.005*** (5.817)	0.006*** (3.879)	0.010*** (4.742)	0.007** (2.027)	0.004*** (6.453)	0.003*** (2.659)
<i>Leverage<sub>it-1</sub></i>	0.009 (1.163)	-0.010 (-0.673)	0.034** (1.968)	-0.024 (-0.706)	0.007 (1.275)	0.022* (1.866)
<i>Dividend payout<sub>it-1</sub></i>	-0.012*** (-4.998)	0.007 (1.336)	-0.020*** (-3.792)	0.025** (2.013)	0.001 (0.622)	0.005 (1.566)
<i>CFO volatility<sub>it-1</sub></i>	0.102** (2.338)	0.038 (0.628)	0.039 (0.440)	-0.013 (-0.092)	0.115*** (3.795)	0.042 (0.935)
<i>Sales volatility<sub>it-1</sub></i>	0.039*** (3.707)	0.064*** (3.815)	0.057*** (2.642)	0.083** (2.418)	0.034*** (4.082)	0.033** (2.410)
<i>PP&amp;E<sub>it-1</sub></i>	-0.018** (-2.156)	0.007 (0.305)	-0.047** (-2.563)	0.041 (0.726)	-0.016*** (-2.738)	-0.021 (-1.094)
<i>Institutional ownership<sub>it-1</sub></i>	-0.018*** (-4.066)	-0.020** (-2.074)	-0.030*** (-3.151)	-0.028 (-1.354)	-0.011*** (-3.884)	-0.012 (-1.550)
<i>Net hiring volatility<sub>it-1</sub></i>	0.085*** (9.426)	-0.117*** (-7.604)	0.133*** (7.753)	-0.223*** (-6.618)	0.063*** (9.059)	-0.007 (-0.597)
<i>Labor intensity<sub>it-1</sub></i>	-0.455*** (-2.960)	-2.998*** (-4.942)	-1.575*** (-4.835)	-8.998*** (-6.426)	0.301** (2.408)	2.192*** (4.340)
<i>Union membership<sub>it-1</sub></i>	-0.017 (-0.980)	-0.006 (-0.099)	-0.018 (-0.493)	-0.075 (-0.460)	0.001 (0.054)	0.080* (1.883)
$ Abnormal\ other\ investments _{it}$	0.521*** (25.649)	0.524*** (23.408)	0.628*** (24.293)	0.648*** (20.457)	0.101*** (5.825)	0.064*** (3.148)
<i>Pretax income<sub>it-1</sub></i>	-0.011 (-0.634)	0.004 (0.146)	-0.011 (-0.294)	-0.023 (-0.407)	-0.015 (-1.179)	-0.035 (-1.635)
<i>Multinational<sub>it-1</sub></i>	-0.002 (-0.834)	-0.012** (-2.121)	-0.008 (-1.287)	-0.011 (-0.963)	-0.000 (-0.068)	-0.003 (-0.822)
<i>NOL<sub>it-1</sub></i>	0.001 (0.457)	-0.001 (-0.141)	0.007 (0.961)	-0.006 (-0.551)	0.000 (0.016)	0.002 (0.720)
<i>DNOL<sub>it-1</sub></i>	-0.004 (-1.124)	-0.002 (-0.501)	-0.013* (-1.713)	-0.006 (-0.778)	0.001 (0.334)	0.001 (0.247)
<i>Discretionary accruals<sub>it-1</sub></i>	0.023*** (2.657)	0.014 (1.382)	0.039** (2.003)	0.036 (1.388)	0.021*** (3.337)	0.019** (2.576)
<i>Financial constraints<sub>it-1</sub></i>	-0.000** (-2.087)	-0.000 (-1.518)	-0.000** (-2.253)	0.000 (0.634)	-0.000 (-1.387)	-0.000 (-0.618)
Firm FE	Not included	Included	Not included	Included	Not included	Included
Industry FE	Included	Not included	Included	Not included	Included	Not included
Year FE	Included	Included	Included	Included	Included	Included
R-squared	.191	.163	.228	.229	.116	.043
Observations	21,345	21,345	8,352	8,352	12,993	12,993

Note. This table shows regression results for Equations 2 and 3 using a sample of non-financial and non-utility, U.S. firms over the period 1996 to 2018. The Appendix provides variable definitions. *T*-statistics, adjusted for heteroskedasticity and firm level clustering, are reported in parentheses; FE = Fixed Effects. \*\*\*, \*\*, and \* indicate statistical significance at 1%, 5%, and 10%, respectively.

labor investment efficiency and tax aggressiveness suggest that managers should consider the effect on hiring practices and their impact on future growth and profitability when evaluating the overall long-run net benefit of a tax planning strategy.

### Additional Analyses

**Cross-sectional tests.** We perform several cross-sectional tests, and we tabulate the results of these tests in Table 4. Since our primary inferences focus on underhiring, we focus on cross-sectional variation in underhiring in these tests. First, we examine how underhiring varies with tax uncertainty. Several studies provide evidence that risks and uncertainties can lead firms to withhold investments (Bloom et al., 2007; Gulen & Ion, 2016). Thus, aggressive tax planning that is more associated with uncertainty stemming from potential additional tax payments, interest, and reputational loss, may further lead firms to underinvest in labor.<sup>18</sup> We follow prior literature and measure tax uncertainty as to the volatility of the cash ETR (e.g., Guenther et al., 2017). We define *high cash ETR volatility* as equal to 1 if *cash ETR volatility* is in the top tercile of the Compustat population and zero otherwise. We compare our results between firms with high and low *cash ETR volatility*. Columns 1 and 2 of Table 4 present results of this test. We find that the coefficient on *Avoider* is significant among both the high (Column 1) and low (Column 2) tax volatility subsamples. Because both findings are significant, we use an *F*-test to examine the difference between the coefficient estimates. We find they are statistically different from one another using a one-tailed test (diff. = 0.011,  $p < .10$ ). This test provides evidence that the association between aggressive tax planning and underinvestment in labor is more pronounced in firms subject to higher tax uncertainty. The economic magnitude of underinvestment is roughly 2.5 times as large for firms with higher ETR volatility than those with lower ETR volatility.

Our second cross-sectional test examines how the association between *Avoider* and underhiring varies with the degree of skilled labor. Labor investments tend to be extensive, fixed, and less easily reversed if the firm needs to liquidate relative to other investment. Consequently, firms may be more hesitant to invest in labor when labor costs are higher and more fixed compared to when labor costs are lower and more variable. Skilled workers are likely to require higher wages and may be more likely to be paid salaries than unskilled laborers, who may exhibit lower cost and pay by the hour. Therefore, underinvestments in labor may be more pronounced in firms with more skilled labor needs. Columns 3 and 4 of Table 4 present the association between aggressive tax planning and labor investment after splitting the sample between firms requiring skilled human capital.<sup>19</sup> We find that the positive association between *Avoider* and underinvestment in labor is concentrated in firms with high skilled labor (Column 3).<sup>20</sup> Consistent with our predictions, this result suggests that aggressive tax-avoiding firms are more likely to withhold their hiring policies when adjustment costs of labor are higher.

Our third cross-sectional test examines how the association between *Avoider* and underhiring varies with multinational status. Multinationals may differ substantially from domestic-only firms in terms of tax planning strategies and hiring needs and practices. In terms of aggressive tax planning, multinational firms may focus on strategies for shifting income abroad. In contrast, domestic-only firms may rely more on other uncertain tax planning, such as R&E credits. Domestic-only firms may be even more susceptible to an association between aggressive tax planning and underinvestment since these firms cannot access



**Table 4.** Cross-Sectional Tests.

Variables	$ Under\ net\ hiring _{it}$					
	High cash ETR volatility		High labor skill		Multinational	
	Yes	No	Yes	No	Yes	No
Intercept	0.056*** (2.932)	0.017 (1.415)	0.088*** (5.768)	0.042** (2.053)	0.059*** (2.678)	0.020 (1.425)
Avoider <sub>it-1</sub>	0.019*** (3.189)	0.008*** (2.892)	0.009*** (3.105)	0.005 (0.689)	0.005 (1.631)	0.016*** (3.675)
Market-to-book <sub>it-1</sub>	-0.001 (-1.581)	-0.001** (-2.231)	-0.001* (-1.772)	-0.001* (-1.953)	-0.000 (-1.206)	-0.001*** (-3.062)
Size <sub>it-1</sub>	0.002* (1.699)	0.000 (0.069)	0.000 (0.243)	0.000 (0.250)	0.000 (0.433)	0.000 (0.089)
Quick ratio <sub>it-1</sub>	0.004*** (3.522)	0.004*** (5.689)	0.003*** (4.922)	0.006*** (2.588)	0.003*** (4.063)	0.004*** (5.151)
Leverage <sub>it-1</sub>	0.002 (0.194)	0.009 (1.473)	0.001 (0.146)	0.011 (0.813)	0.009 (1.220)	-0.001 (-0.139)
Dividend payout <sub>it-1</sub>	-0.001 (-0.172)	0.002 (1.136)	0.002 (0.711)	0.002 (0.592)	-0.001 (-0.345)	0.003 (1.095)
CFO volatility <sub>it-1</sub>	0.099** (1.967)	0.106*** (2.805)	0.079** (1.980)	0.138 (1.636)	0.048 (1.272)	0.172*** (3.710)
Sales volatility <sub>it-1</sub>	0.010 (0.826)	0.047*** (4.715)	0.025** (2.250)	0.042** (2.487)	0.035*** (3.539)	0.033*** (2.627)
PP&E <sub>it-1</sub>	-0.020* (-1.860)	-0.015** (-2.230)	-0.009 (-0.990)	-0.038*** (-2.786)	-0.020** (-2.273)	-0.008 (-0.937)
Institutional ownership <sub>it-1</sub>	-0.012** (-2.052)	-0.012*** (-3.460)	-0.012*** (-3.053)	-0.006 (-0.927)	-0.015*** (-4.091)	-0.004 (-0.691)
Net hiring volatility <sub>it-1</sub>	0.055*** (4.807)	0.065*** (7.860)	0.068*** (6.562)	0.065*** (4.436)	0.057*** (6.358)	0.071*** (6.690)
Labor intensity <sub>it-1</sub>	0.249 (1.180)	0.361** (2.415)	0.557** (2.449)	0.464** (2.002)	0.400** (2.500)	0.232 (1.252)
Union membership <sub>it-1</sub>	-0.010 (-0.285)	0.006 (0.382)	-0.046** (-2.534)	0.009 (0.242)	-0.011 (-0.639)	0.018 (0.615)
Abnormal other investments  <sub>it</sub>	0.163*** (5.010)	0.073*** (3.612)	0.092*** (3.879)	0.180*** (3.638)	0.068*** (3.846)	0.138*** (4.656)
Pretax income <sub>it-1</sub>	-0.006 (-0.221)	-0.013 (-0.853)	-0.013 (-0.820)	0.000 (0.012)	-0.021 (-1.391)	-0.010 (-0.473)
Multinational <sub>it-1</sub>	0.001 (0.220)	-0.001 (-0.590)	-0.000 (-0.051)	0.000 (0.085)		
NOL <sub>it-1</sub>	0.003 (0.728)	-0.001 (-0.618)	0.001 (0.320)	0.001 (0.111)	0.002 (0.887)	-0.004 (-1.161)
DNOL <sub>it-1</sub>	0.003 (0.524)	-0.000 (-0.031)	0.001 (0.490)	0.001 (0.218)	-0.003 (-1.127)	0.012** (2.291)
Discretionary accruals <sub>it-1</sub>	0.038*** (2.985)	0.014** (1.972)	0.028*** (3.443)	-0.023 (-1.522)	0.022*** (3.455)	0.017 (1.403)
Financial constraints <sub>it-1</sub>	-0.000 (-0.127)	-0.000 (-1.508)	-0.000* (-1.813)	0.000** (2.315)	0.000 (0.028)	-0.000* (-1.707)
Industry FE	Included	Included	Included	Included	Included	Included
Year FE	Included	Included	Included	Included	Included	Included
R-squared	.115	.121	.119	.146	.102	.138
Observations	4,093	8,900	7,299	2,497	7,591	5,402

Note. This table shows regression results for Equation 3 for our cross-sectional tests. The Appendix provides variable definitions. *T*-statistics, adjusted for heteroskedasticity and firm level clustering, are reported in parentheses. ETR = effective tax rate; FE = Fixed Effects.

\*\*\*, \*\*, and \* indicate statistical significance at 1%, 5%, and 10%, respectively.

overseas cash holdings to address financing constraints, which is a resource available to their multinational counterparts (Dyreng & Markle, 2016). We present the results of this analysis in Columns 5 and 6 of Table 4. Consistent with our prediction, we find that the coefficient on *Avoider* is significant only in the sample of domestic-only firms in Column 6.<sup>21</sup>

**The effect of governance.** Our finding that aggressive tax planning is associated with labor *underinvestment* is a complementary but different result than recent research. Specifically, Shevlin et al. (2019) document that planning is associated with empire building due to increased hiring or overinvestments in hiring only among weak-governance countries, which suggests that strong governance may help mitigate investment inefficiency. For this reason, we also examine whether our results vary with firm-level governance strength among our sample of U.S. firms. We split our sample into firms with stronger and weaker governance using two proxies for governance. First, we examine institutional ownership as an internal governance mechanism. Second, prior literature suggests that financial analysts act as an external monitoring mechanism and help mitigate information risk (e.g., Dyck et al., 2010; Hong et al., 2014) and Lewellen et al. (2021) provide evidence that low analyst following exacerbates information risk associated with aggressive tax avoidance. Thus, we also examine how our results vary with high and low analyst following. We split the variables at the median and designate firms as high governance if the respective governance variable is above the sample median.

We present these results in Table 5. Panel A presents the institutional ownership results and Panel B presents the analyst following results. In both Panels A and B, we find in Columns 1 and 2 that the overall positive association between tax planning aggressiveness and  $|Abnormal\ net\ hiring|$  is concentrated among firms with weaker governance structures (i.e., Column 2). Moreover, in Columns 3 and 4, we continue to find no evidence of an association between tax aggressiveness and overinvestment regardless of the level of governance. This result is consistent with findings from Blaylock (2016), Atwood and Lewellen (2019), and Shevlin et al. (2019) that tax avoidance is not associated with empire building among countries with strong governance, such as the U.S. Finally, we find in Columns 5 and 6 that underinvestment associated with aggressive tax planning is concentrated in firms with weaker governance.<sup>22</sup> In sum, our results suggest that stronger governance at the firm level may help mitigate the association between aggressive tax planning strategies and hiring inefficiency.

**Robustness tests.** We perform two additional untabulated cross-sectional tests. First, to ensure that differences in financial constraints among sample firms do not drive our results, we split firms into financially constrained (top tercile of *Financial constraints*) versus unconstrained (all other firms) and estimate Equations 2 and 3 separately for these groups. We find results consistent with our primary analysis in both of these groups and find no significant differences between constrained and unconstrained firms in the three hiring investment efficiency outcome variables used in the main analyses. While on the surface, it may seem surprising that we find similar inferences between financially constrained and unconstrained firms, we believe there are plausible reasons why financially unconstrained firms may still be cautious about investing their tax savings in hiring. For example, Guenther et al. (2020) provide mixed evidence on whether firms' spending of cash tax savings in other types of investments (e.g., capital expenditures, acquisitions, R&D) vary with financial constraints. Moreover, Guenther et al. (2020) find that firms are cautious with

**Table 5.** The Impact of Internal and External Governance.

## Panel A. Institutional Ownership Results.

Variables	1		2		3		4		5		6	
	Abnormal net hiring  <sub>it</sub>		Over net hiring  <sub>it</sub>		Under net hiring  <sub>it</sub>							
<i>High institutional ownership</i>	Yes	No	Yes	No	Yes	No	Yes	No	Yes	No	Yes	No
<i>Intercept</i>	0.139 (1.513)	0.042 (1.437)	0.392* (1.660)	0.144* (1.938)	0.068*** (2.630)	0.034** (2.270)						
<i>Avoider<sub>it-1</sub></i>	0.002 (0.370)	0.015*** (2.709)	-0.008 (-0.908)	0.018 (1.640)	0.004 (1.289)	0.016*** (3.711)						
Controls	Included	Included	Included	Included	Included	Included	Included	Included	Included	Included	Included	Included
Industry FE	Included	Included	Included	Included	Included	Included	Included	Included	Included	Included	Included	Included
Year FE	Included	Included	Included	Included	Included	Included	Included	Included	Included	Included	Included	Included
R-squared	.191	.191	.244	.229	.101	.127						
Observations	11,867	9,478	4,482	3,870	7,385	5,608						

## Panel B. Analyst Following Results.

Variables	1		2		3		4		5		6	
	Abnormal net hiring  <sub>it</sub>		Over net hiring  <sub>it</sub>		Under net hiring  <sub>it</sub>							
<i>High analyst following</i>	Yes	No	Yes	No	Yes	No	Yes	No	Yes	No	Yes	No
<i>Intercept</i>	0.077 (1.279)	0.039 (1.431)	0.136*** (4.453)	0.150 (1.632)	0.100** (2.099)	0.023* (1.647)						
<i>Avoider<sub>it-1</sub></i>	0.002 (0.565)	0.012** (2.321)	0.000 (0.035)	0.009 (0.854)	0.004 (1.368)	0.015*** (3.815)						
Controls	Included	Included	Included	Included	Included	Included	Included	Included	Included	Included	Included	Included
Industry FE	Included	Included	Included	Included	Included	Included	Included	Included	Included	Included	Included	Included
Year FE	Included	Included	Included	Included	Included	Included	Included	Included	Included	Included	Included	Included
R-squared	.197	.188	.248	.227	.102	.131						
Observations	11,537	9,808	4,519	3,833	7,018	5,975						

Note. This table shows regression results for Equations 2 and 3 after splitting the sample by firms above and below the median in institutional ownership (Panel A) and analyst following (Panel B). The Appendix provides variable definitions. *T*-statistics, adjusted for heteroskedasticity and firm level clustering, are reported in parentheses.

\*\*\*, \*\*, and \* indicate statistical significance at 1%, 5%, and 10%, respectively.

investing tax savings in illiquid investments because if the tax position is reversed, they may have to liquidate the asset to repay the tax. Firms may perceive hiring, especially of skilled employees, as even *less* reversible compared to other types of investments.<sup>23</sup>

Second, to ensure that differences in financial reporting aggressiveness among sample firms do not drive our results, we split firms into those exhibiting high financial reporting aggressiveness (top tercile of *Discretionary accruals*) versus all other firms and estimate Equations 1 and 3 separately for these groups. We find results consistent with our primary analysis in both of these groups and find no significant differences between these two groups in the three hiring investment efficiency outcome variables.

We conduct a variety of untabulated robustness tests. First, we begin by replacing our proxy for tax avoider with a firm's UTB increase from year *t-2* to year *t-1* scaled by total assets, based on prior research that suggests that UTB increases are associated with

increases in uncertain tax planning (e.g., Dyreng et al., 2019; Guenther et al., 2019). Second, we use Dyreng et al.'s (2019) cutoff for *Avoider* of 19.7%. We do this because samples can vary, and we would like to provide assurance that our findings are not a function of a different cutoff for determining whether a firm is a tax avoider. Third, we relax the assumption that firms had to know their tax planning activities in advance of making hiring decisions by examining the contemporaneous association between *Avoider* and labor investment. Fourth, given that our sample overlaps with the financial crisis, we remove fiscal years 2007, 2008, and 2009. Fifth, to ensure that dependent variables derived using a first-stage model do not bias coefficients in the second stage, we follow the guidance of W. Chen et al. (2018) and include all variables from the first-stage regression in the second stage model. We continue to find a significantly positive association between aggressive tax avoidance and underhiring using all of these alternative specifications.

## Conclusion

This paper examines the association between aggressive tax planning and labor investment efficiency. Our research question is important because firms should factor in all nontax costs when considering the net long-run benefits of tax planning strategies (e.g., Scholes et al., 2020). Inefficient hiring decisions may have a meaningful impact on future growth and profitability (e.g., Jung et al., 2014), which may reduce or outweigh the benefits from tax planning.

We find that firms using aggressive tax planning strategies, as evidenced by low long-run cash effective tax rates, are associated with hiring inefficiency as evidenced by deviations from labor investments expected based on firms' underlying economic fundamentals. Moreover, we find that the effect is concentrated in underinvestments in labor. This result is consistent with the risks and uncertainties that go along with aggressive tax planning making firms more cautious about labor investments. Our results are robust to several different specifications, including firm fixed effects. In cross-sectional tests, we find the positive association between aggressive tax planning and underinvestment in hiring is strongest for firms with higher tax uncertainty, firms with higher labor costs, domestic-only firms, and firms subject to weaker firm-level governance.

Our study contributes to the budding literature examining the association between tax planning and investment decisions. We provide unique evidence that, on average, aggressive tax planning is associated with underinvestments in labor. Since prior research finds that underinvestments in labor can have negative consequences, such as lower future profitability (Jung et al., 2014), our results suggest that managers should carefully consider the cash tax savings along with the potential nontax costs of tax planning, including those that may result from underhiring, to ensure that the net long-term effect of the tax strategy increases firm value. These findings can inform policy-makers and other corporate stakeholders (such as labor unions) when designing, implementing, or enforcing policies to generate new jobs and stimulate economic growth. We caveat that we do not determine the overall global benefit or detriment of aggressive tax planning in terms of efficient resource allocation in this study and we leave this for future research. In addition, we acknowledge that our study is an association study, and therefore it is difficult to establish a causal relation between aggressive tax planning and hiring. For this reason, we cannot rule out the possibility that some unmeasured factor drives our results.

## Appendix

Variable	Description (source: Compustat unless otherwise specified)
<b>Equation 1</b>	
<i>Net hiring</i> <sub>it</sub>	Percentage change in the number of employees (emp) from year <i>t</i> -1 to year <i>t</i>
<i>Sales growth</i> <sub>it</sub>	Percentage change in sales (revt) from year <i>t</i> -1 to year <i>t</i>
<i>ROA</i> <sub>it</sub>	Net income (ni) scaled by lagged total assets (at)
$\Delta$ <i>ROA</i> <sub>it</sub>	Change in ROA from year <i>t</i> -1 to year <i>t</i>
<i>Stock return</i> <sub>it</sub>	Total stock return (ret) during fiscal year <i>t</i> (source: CRSP)
<i>Size</i> <sub>it-1</sub>	Natural logarithm of market value (csho $\times$ prcc_f)
<i>Size rank</i> <sub>it-1</sub>	Percentile rank of <i>Size</i> <sub>it-1</sub> by year
<i>Quick ratio</i> <sub>it-1</sub>	Sum of cash and short-term investments (che) and receivables (rect) scaled by current liabilities (lct)
$\Delta$ <i>Quick ratio</i> <sub>it</sub>	Percentage change in <i>Quick ratio</i> from year <i>t</i> -1 to year <i>t</i>
<i>Leverage</i> <sub>it-1</sub>	Sum of current (dlc) and long term (dltt) liabilities scaled by total assets (at)
<i>Loss bin X</i> <sub>it-1</sub>	Five separate indicator variables for each 0.005 loss interval of ROA from 0.000 to -0.025. For example, <i>Loss bin 1</i> <sub>it-1</sub> is equal to 1 if ROA ranges from -0.005 to 0.000, and 0 otherwise. <i>Loss bin 2</i> <sub>it-1</sub> is equal to 1 if ROA is between -0.005 and -0.010, and 0 otherwise. <i>Loss bin 3</i> <sub>it-1</sub> , <i>Loss bin 4</i> <sub>it-1</sub> , and <i>Loss bin 5</i> <sub>it-1</sub> are defined similarly
<b>Equation 2</b>	
$ $ <i>Abnormal net hiring</i> $ $ <sub>it</sub>	Abnormal labor investments defined as the absolute value of the difference between the observed value of labor investments (i.e., the difference between the number of employees in the current year and in the previous year) and the predicted value of labor investments based on economic fundamentals using Equation 1
$ $ <i>Over net hiring</i> $ $ <sub>it</sub>	Observed value of labor investments above the predicted value (i.e., $ $ <i>Abnormal net hiring</i> $ $ when <i>abnormal net hiring</i> is positive)
$ $ <i>Under net hiring</i> $ $ <sub>it</sub>	Observed value of labor investments below the predicted value (i.e., $ $ <i>Abnormal net hiring</i> $ $ when <i>abnormal net hiring</i> is negative)
<i>Cash ETR</i>	The 5-year sum of cash tax expense (txpd) scaled by the 5-year sum of pretax income (pi). We remove firms with non-positive pretax incomes and truncate <i>cash ETR</i> to the range [0, 1].
<i>Avoider</i> <sub>it-1</sub>	Indicator variable equal to 1 if the firm is in the bottom tercile of the <i>cash ETR</i> distribution, and 0 otherwise.
<i>Market-to-book</i> <sub>it-1</sub>	Market to book ratio (csho $\times$ prcc_f)/seq)
<i>Dividend payout</i> <sub>it-1</sub>	Indicator variable equal to 1 if the firm pays dividends (dvpsp_f), and 0 otherwise
<i>CFO volatility</i> <sub>it-1</sub>	Standard deviation of cash flow from operations (oancf) scaled by total assets (at) from year <i>t</i> -4 to <i>t</i>
<i>Sales volatility</i> <sub>it-1</sub>	Standard deviation of sales (revt) scaled by total assets (at) from year <i>t</i> -4 to <i>t</i>
<i>PP&amp;E</i> <sub>it-1</sub>	Property, plant, and equipment (ppent) scaled by total assets (at)
<i>Institutional ownership</i> <sub>it-1</sub>	Institutional ownership scaled by total ownership (source: Thomson Reuters)
<i>Net hiring volatility</i> <sub>it-1</sub>	Standard deviation of the number of employees (emp) from year <i>t</i> -4 to year <i>t</i>
<i>Labor intensity</i> <sub>it-1</sub>	Number of employees (emp) scaled by total assets (at)
<i>Union membership</i> <sub>it-1</sub>	Rate of labor unionization at industry level (Source: Union Membership and Coverage Database)

(continued)

## Appendix (continued)

Variable	Description (source: Compustat unless otherwise specified)
$ Abnormal\ other\ investments _{it-1}$	Abnormal other (non-labor) investments defined as the absolute value of the residual from the following equation: $Abnormal\ other\ investments_{it} = Total\ Assets_{it} - (Capex_{it} + Acq_{it} + R\&D_{it} - Cash\ Receipts_{it} - Sppe_{it}) / Total\ Assets_{it}$ , where <i>Other investments</i> is the sum of capital expenditure (capx), acquisition expenditures (acq), research and development expenditures (xrd), less cash receipts from the sale of property, plant, and equipment (sppe), all scaled by lagged total assets (at). Missing research and development expenditures (xrd) are replaced with 0s
$Pretax\ income_{it-1}$	Pretax income (pi) scaled by total assets (at)
$Multinational_{it-1}$	Indicator variable equal to 1 if the firm pays foreign taxes (txfo), and 0 otherwise
$NOL_{it-1}$	Indicator variable equal to 1 if the firm reports tax loss carry forward (tlcf), and 0 otherwise
$DNOL_{it-1}$	Indicator variable equal to 1 if tax loss carry forward (tlcf) in year <i>t</i> is higher than in year <i>t-1</i> , and 0 otherwise
$Discretionary\ accruals_{it-1}$	Absolute value of discretionary accruals computed as in Jones' (1991)
$Financial\ constraints_{it-1}$	Kaplan and Zingales' (1997) index of financially constrained firms
Other variables	
$High\ cash\ ETR\ volatility_{it}$	Indicator variable equal to 1 if a firm is in the top tercile of the <i>cash ETR volatility</i> distribution, and 0 otherwise. <i>Cash ETR volatility</i> is computed as the standard deviation of <i>cash ETR</i> from year <i>t-4</i> to <i>t</i>
$High\ labor\ skill_{it}$	Indicator variable equal to 1 if the labor skill index (LSI) is above the bottom quartile, and 0 otherwise. LSI measures the reliance of industries on skilled labor and is computed using OES employment data from the Bureau of Labor statistics and labor skill data from the U.S. Department of Labor's O*NET
$High\ institutional\ ownership_{it}$	Indicator variable equal to 1 if institutional ownership as a percentage of total ownership is above the sample median, and 0 otherwise. Set equal to 0 if missing (source: Thomson Reuters I3F Holdings)
$High\ analyst\ following_{it}$	Indicator variable equal to 1 if the number of analysts following the firm in year <i>t</i> is above the sample median, and 0 otherwise. Set equal to 0 if missing (source: I/B/E/S)

Note. ETR = effective tax rate.

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## Notes

1. Some labor costs do generate tax benefits. For example, equity compensation and salaries that can be allocated in part to R&D expenses have the potential to lower the tax liability through research and experimentation tax credits. However, unlike non-labor investments, the majority of employees do not generate these special tax benefits.
2. In contrast to other types of investments, labor investments may be more likely to generate higher non-federal income tax obligations in the form of payroll taxes.
3. For parsimony and following prior research (e.g., Biddle et al., 2009; Jung et al., 2014), we refer to deviations from expected levels of investment given the firm's fundamentals as investment inefficiency. However, we acknowledge that findings of under or over hiring relative to levels expected may or may not represent a suboptimal allocation of resources on a firm by firm basis in conjunction with the tax savings from tax planning.
4. Other studies examine similar research questions by looking at the totality of firms' tax planning activities (Campbell et al., 2021; Edwards et al., 2016) versus just focusing on income shifting (Albring et al., 2011; Dyreng & Markle, 2016) and find opposite results. As Dyreng and Markle (2016) note, income shifting is a particularly novel form of tax planning due to the infrastructure necessary to execute strategies as well as the time-consuming nature to wind up and wind down income shifting strategies. As a result, it is not surprising that the effects of income shifting and tax planning can yield different inferences.
5. In 2021, U.S. firms can depreciate 100% of qualified property acquired, rather than depreciating these assets over their useful lives. And, in years where the bonus depreciation rules do not apply, U.S. firms can elect an accelerated depreciation schedule rather than the straight-line schedule used for book purposes.
6. These results are also consistent with Blaylock (2016) and Atwood and Lewellen (2019), who provide evidence that investment inefficiency findings in a multinational setting may be concentrated among firms in countries with weak governance, casting concerns over the generalizability of prior literature.
7. Similarly, De Simone et al. (2022) find that more aggressive income shifting abroad is associated with higher employment at the *affiliate* level. Other studies consider whether tax related-benefits affect the location of employees (Williams, 2018) or whether employees being located outside of the U.S. influence tax planning opportunities (Drake et al., 2022). We differ in our study by examining the effects of tax avoidance on labor investment efficiency regardless of employees' location.
8. In our testing model, firms cannot both overinvest and underinvest in labor at the exact same time. In reality, firms can over or underinvest based on individual projects. However, in aggregate, they can only be either over or underinvested. We follow Jung et al. (2014) in measuring labor investment efficiency and outline this measurement in our research design section. In

addition to their overall measure of labor investment efficiency, we also follow their study and separately split out inefficient investment into observations that are more likely to be overinvesting and observations that are more likely to be underinvesting, and separately test the relation between tax planning and those components.

9. In untabulated analysis, we split our sample into: (a) firms financially constrained versus not financially constrained and (b) firms with high and low financial reporting aggressiveness proxied using discretionary accruals. In each situation, we do not find significant differences between the two groups of firms. Thus, while these arguments provide theoretical tension to our hypothesis, they do not appear affect our inferences.
10. We calculate *cash ETR* as the 5-year sum of cash taxes paid (TXPD) divided by the 5-year sum of PI, where Compustat pneumonics are in parentheses. We tercile-rank this variable using all firms with data to calculate ETRs (i.e., we do not require data for control variables in Equation 2) to ensure that our results are generalizable to a full sample distribution. In our testing sample, this procedure results in 21.5% of firm-year observations being labeled as  $Avoider_{i,t-1}$  (see Table 2). In robustness tests, we set the cutoff for *Avoider* equal to 19.7%, which is consistent with the bottom tercile cutoff reported by Dyreng et al. (2019), and our inferences remain unchanged.
11. Inferences from our hypothesis tests depend on our ability to credibly estimate labor investment efficiency. While we follow prior literature in estimating labor investment efficiency in Equation 1, we acknowledge that error in estimating labor investment efficiency could affect the inferences from our tests.
12. We also estimate Equation 2 excluding  $|Abnormal\ other\ investment|$  and continue to find inferences consistent with our primary results.
13. To mitigate concerns about functional form misspecification, in an untabulated analysis, we perform entropy balancing between  $Avoider = 1$  and  $Avoider = 0$ , across the mean, variance, and skewness (Hainmueller, 2012). Using this balanced sample, we re-estimate Equation 2, and our inferences remain unchanged. As a result, we do not believe the differences across the two samples noted in Table 2 significantly affect our inferences.
14. Firm fixed effects isolate within-firm variation in the data, and therefore, firm fixed effects can bias inferences when the independent variable of interest is consistent year over year (Whited et al., 2021). In an untabulated analysis, we find that the correlation between *Avoider* in year  $t$  and year  $t + 1$  is 0.82, suggesting that this variable is sticky. As a robustness test, we also re-run all of our cross-sectional including firm fixed effects. We find that the results are directionally consistent and the coefficient magnitudes are similar. But, the statistical significance is weaker, which may be due to the year over year consistency of ETRs that may be even more prevalent in smaller subsamples.
15. If tax aggressiveness is not associated with a credible threat that the firm has to pay back the tax savings to the tax authority, this would bias against finding an association between aggressive tax planning and underhiring. Measures of tax aggressiveness may be noisy proxies for the risk of future tax payments, which may add noise to our estimation of the association between tax aggressiveness and hiring. Thus, our finding may be a lower bound estimate of the true association between tax aggressiveness and hiring investment inefficiency.
16. In an untabulated analysis, we examine whether the subset of underinvestment firms appear to be overfiring their employees versus underhiring employees. Our results are concentrated in the underhiring subset of firms. These results further substantiate our underinvestment story by suggesting that managers are not employing the cash obtained from tax planning toward hiring an appropriate number of employees.
17. In addition, Shevlin et al. (2019) focuses on settings outside the U.S., and our study includes only U.S. firms. Importantly, Blaylock (2016) and Atwood and Lewellen (2019) find no association between empire building through overinvestment and tax planning in U.S. firms or firms from other strong-governance countries. Thus, aggressive tax planning may help to facilitate



empire building in weak-governance settings. We examine how our results vary with governance in the “The effect of governance” section.

18. We measure tax avoidance over a 5-year period to focus on firms that experience low long-run tax burdens. Firms can achieve low long-run ETRs with or without tax uncertainty. Consider two firms, one that realizes an annual cash ETR of 6% in each of 5 years and another that realizes a 0% cash ETR in years 1, 3, and 5, and a 15% cash ETR in years 2 and 4. Both firms would realize a 6% average cash ETR over the 5-year period, but the latter firm experiences greater tax risk, which should exacerbate uncertainty that affects investment decisions.
19. We use the Standard Occupation Classification (SOC), which is needed to merge the job-zone (occupational) skill-level classification (from the U.S. Department of Labor’s O\*NET program) with the Occupational Employment Statistics (OES). These data are available only from 1999. Therefore, the sample for this analysis is smaller than the full sample of 21,345 used for the main analysis. Following Ghaly et al. (2017), we measure job-specific skills using the industry-level labor skill index (LSI) and compute *high labor skill* as an indicator variable that equals one if a firm’s LSI is above the bottom quartile and zero otherwise.
20. In conducting an *F*-test comparing the coefficients on *Avoider* in Columns 3 and 4, we note that the difference is 0.004, which is not statistically significant at the 10% level. The lack of a statistical significant appears to be related to the large standard error on the low skill labor group (Column 4). Thus, we conclude that the results are concentrated among our high skill labor group (Column 3).
21. Like Columns 3 and 4, the results in this test are concentrated among our domestic observations (Column 6). Using an *F*-test, we find that the difference between the two coefficients is significant using a one-tailed test (diff. = 0.011,  $p < .05$ ). We conclude that the findings are more significant for domestic than multinational observations.
22. In addition to the results being concentrated among firms with low institutional ownership and low analyst following, we also note, using *F*-tests, that the results are significantly greater for low versus high institutional ownership using one-tailed tests (Columns 1 and 2, diff. = 0.013,  $p < 0.05$ ; Columns 5 and 6, diff. = 0.012,  $p < .05$ ) and analyst following (Columns 1 and 2, diff. = 0.010,  $p < .10$ ; Columns 5 and 6, diff. = 0.011,  $p < .05$ ).
23. We believe there are several reasons why we would observe underhiring associated with aggressive tax avoidance even among financially constrained firms. First, Edwards et al. (2016) find that financially constrained firms primarily rely on deferral strategies that reverse in future years. Thus, while these strategies are not risky, they result in guaranteed and predictable increases in tax payments in future years, so that, firms may be hesitant to use these temporary funds for long-run investment purposes. Second, financially constrained firms may have other current needs for the cash generated from tax avoidance (e.g., meeting current obligations) rather than investing in growth opportunities for the firm.

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